# SUMMONS (CITACION JUDICIAL)

NOTICE TO DEFENDANTS: (AVISO AL DEMANDADO):

CALIFORNIA COASTAL COMMISSION, a California public agency, and DOES 1-25, inclusive

YOU ARE BEING SUED BY PLAINTIFFS: (LO ESTÁ DEMANDANDO EL DEMANDANTE):

HORIZONTAL DEVELOPMENT LLC, a California limited liability company, ARMSTRONG PETROLEUM CORPORATION, a California corporation, and WEST NEWPORT OIL COMPANY, a California corporation

FOR COURT USE ONLY (SOLD PARA USO DE LA CORTE)

**ELECTRONICALLY FILED** 

Superior Court of California, County of Orange

08/12/2014 at 07:53:21 PM

Clerk of the Superior Court By Joseph Wilegas, Deputy Clerk

NOTICE! You have been sued. The court may decide against you without your being heard unless you respond within 30 days. Read the information below.

below.
You have 30 CALENDAR DAYS after this summons and legal papers are served on you to file a written response at this court and have a copy served on the plaintiff. A letter or phone call will not protect you. Your written response must be in proper legal form if you want the court to hear your case. There may be a court form that you can use for your response. You can find these court forms and more information at the California Courts Online Self-Help Center (www.courlinio.ca.gov/selfhelp), your county law library, or the courthouse nearest you. If you cannot pay the filing fae, ask the court clerk for a fee waiver form. If you do not file your response on time, you may lose the case by default, and your wages, money, and property may be taken without further warning from the court.

There are other legal requirements. You may want to call an attorney right away. If you do not know an attorney, you may want to call an attorney referral services. If you cannot afford an attorney, you may be eligible for free legal services from a nonprofit legal services program. You can locate these nonprofit groups at the California Legal Services Web site (www.lawhalpoalifornia.org), the California Courts Online Self-Help Center (www.courtinio.ca.gov/selfhelp), or by contacting your local court or county bar association. NOTE: The court has a statutory lien for waived fees and costs on any settlement or arbitration award of \$10,000 or more in a civil case. The court's lien must be paid before the court will dismiss the case. JAVISO! Lo han demandado. Si no responde dentro de 30 dias, la corte puede decidir en su contra sin escuchar su versión. Lea la información e continueción. continuación.

continuación.

Tiene 30 DÍAS DE CALENDARIO después de que le entreguen esta citación y papeles legales para presentar una respuesta por escrito en esta cota y hacer que se entregue una copia al demandante. Una carta o una llamada telefónica no lo protegen. Su respuesta por escrito tiene que estar en formato legal correcto si desea que procesen su ceso en la corte. Es posible que haya un formulario que usted pueda usar para su respuesta. Puede encontrar estos formularios de la corte y más información en la Centro de Ayuda de las Cortes de California (www.sucorte.ca.gov), en la biblioteca de leyes de su condado o en la corte que le quede más cerca. Si no puede pagar la cuota de presentación, pida el secretario de la corte que le de un formulario de exención de pago de cuotas. Si no presenta su respuesta a tiempo, puede perder el caso por incumplimiento y la corte le podrá quitar su sueldo, dinero y bienes sin más advertencia.

Hay otros requisitos legales. Es recomendable que llame a un abogado inmediatamente. Si no conoce a un abogado, puede llamar a un servicio de remisión a abogados. Si no puede pagar a un abogado, es posible que cumpla con los requisitos para obtener servicios legales gratuitos de un programa de servicios legales sin fines de lucro. Puede encontrar estos grupos sin fines de lucro en el sillo web de California Legal Services, (www.lawhelpcalifornia.org), en el Centro de Ayuda de las Cortes de California, (www.sucorte.ca.gov) o poniéndose en contacto con la corte o el colegio de abogados locales. AVISO: Por ley, la corte tiene derecho a reclamar las cuotas y los costos exentos por imponer un gravamen sobre cualquier recuperación de \$10,000 ó más de valor recibida mediante un acuerdo o una concesión de arbitreje en un caso de derecho civil. Tiene que

cualquier recuperación de \$10,000 ó más de valor recibida mediar pagar el gravamen de la corte antes de que la corte pueda desech	ite un acuerdo o una concesión de arbitraje en un caso de derecho civil. Tiene que ar el caso.
The name and address of the court is:	CASE NUMBER: OO OO 4 OO TOO OU LA CO
(El nombre y dirección de la corte es):	(Nomero del Ceso): 30-2014-00739490-CU-MC-CJC
Superior Court of California, County of Orange	Judge Andrew P. Banks
Central Justice Center	
700 Civic Center Drive West	
Santa Ana, CA 92701	
The name, address, and telephone number of plaintiff's attorn	ney, or plaintiff without an attorney, is:
(🖒 nombre, la dirección y el número de teléfono del abogado	del demandante, o del demandante que no tiene abogado, es):
Tim Paone (SBN 069253) Tel: (949) 260-4600 Facsim	ile: (949) 260-4699 Email: tpaone@coxcastle.com
Cox, Castle & Nicholson, LLP	40 DAG
19800 MacArthur Boulevard, Suite 500, Irvine, CA 926	
(Fecha) 08/12/2014 Alan Carlson, Clerk of the Cou	rt Clerk, by , Deputy (Secretario) (Adjunto)
(For proof of service of this summons, use Proof of Service of	Summons (form POS-010).)
(Para prueba de entrega de esta citatión use el formulario Pro	
NOTICE TO THE PERSON	
1. as an Individual def	
	under the fictiflous name of (specify):
2. ☐ as the person sued  3. ☐ an behalf of (specific	California Coastal Commission, a
	0 (corporation)
A STATE OF THE STA	0 (corporation)
CCP 416.4	0 (association or partnership) CCP 416.90 (authorized person)
X other (spec	My: CCP 416.50 Public Entity
	minor to the first

by personal delivery on (date):

Page 1 of 1

ATTORNEY OR PARTY WITHOUT ATTORNEY (Name, State Ba	r number, and address):	FOR COURT USE ONLY
Tim Paone SBN 069253		
Cox, Castle & Nicholson LLP		
19800 MacArthur Boulevard, Suite 50	U .	ELECTRONICALLY FILED
Irvine, CA 92612-2435	(2.42) 222 422	Superior Court of California,
тецерноме мо.: (949) 260-4600	FAX NO.: (949) 260-4699	County of Orange
ATTORNEY FOR (Name): Plaintiffs, Horizontal Development LLC, et al.		<b>08/12/2014</b> at 07:53:21 PM
SUPERIOR COURT OF CALIFORNIA, COUNTY OF OF		Clerk of the Superior Court
. STREET ADDRESS: 700 Civic Center Drive	vvest	By Joseph Willegas, Deputy Clerk
MAILING ADDRESS:		·
CITY AND ZIP CODE: Santa Ana, CA 92710		
BRANCH NAME: Central Justice Center		
CASE NAME: Horizontal Development LL	.C, et al v. California Coastal Commi	ssion,
et al.		0400 4000000 00 001 4 00700 400 011 440 0 10
CIVIL CASE COVER SHEET	Complex Case Designation	CASE NUMBER: 30-2014-00739490-CU-MC-CJC
│ ☑ Unlimited ☐ Limited ☐ (Amount (Amount	☐ Counter ☐ Joinder	
(Amount (Amount demanded is	Filed with first appearance by defen	dant JUDGE: Judge Andrew P. Banks
exceeds \$25,000) \$25,000 or less)		
	below must be completed (see instruction	
1. Check one box below for the case type that		
Auto Tort	Contract	Provisionally Complex Civil Litigation
Auto (22)	Breach of contract/warranty (06)	(Cal. Rules of Court, rules 3.400-3.403)
Uninsured motorist (46)	Rule 3.740 collections (09)	Antitrust/Trade regulation (03)
Other PI/PD/WD (Personal Injury/Property Damage/Wrongful Death) Tort	Other collections (09)	Construction defect (10)
Asbestos (04)	Insurance coverage (18)	Mass tort (40)
Product (lability (24)	Other contract (37)	Securities litigation (28) Environmental/Toxic tort (30)
Medical malpractice (45)	Real Property  Eminent domain/Inverse	Insurance coverage claims arising from the
Other PI/PD/WD (23)	condemnation (14)	above listed provisionally complex case
Non-PI/PD/WD (Other) Tort	Wrongful eviction (33)	types (41)
Business tort/unfair business practice (07		Enforcement of Judgment
Civil rights (08)	Unlawful Detainer	Enforcement of judgment (20)
Defamation (13)	☐ 00/////(01)	Miscellaneous Civil Complaint RICO (27)
Fraud (16)	Residential (32)	Other complaint (not specified above) (42)
Intellectual property (19)	☐ Drugs (38) Judicial Review	Miscellaneous Civil Petition
Professional negligence (25)	Asset forfeiture (05)	Partnership and corporate governance (21)
Other non-PI/PD/WD tort (35) Employment	Petition re: arbitration award (11)	Other petition (not specified above) (43)
Wrongful termination (36)	Writ of mandate (02)	
Other employment (15)	Other judicial review (39)	
		es of Court. If the case is complex, mark the
factors requiring exceptional judicial mana	gement:	to of oddit. If the case is complex, mark the
a. Large number of separately repre	- yana	r of witnesses
b. Extensive motion practice raising		with related actions pending in one or more courts
issues that will be time-consumin	<u> </u>	ties, states, or countries, or in a federal court
c. Substantial amount of documenta	· — · ·	ostjudgment judicial supervision
<ol><li>Remedies sought (check all that apply); a</li></ol>		laratory or injunctive relief c. 🔲 punitive
<ol><li>Number of causes of action (specify): One</li></ol>	2	
5. This case 🔲 is 🛛 is not a class a	ction suit.	
<ol><li>If there are any known related cases, file a</li></ol>	nd serve a notice of related case. (You r	nay use form CM-015.)
Date: August 12, 2014		
Tim Paone		
(TYPE OR PRINT NAME)		IGNATURE OF PARTY OR ATTORNEY FOR PARTY)
	NOTICE	
Plaintiff must file this cover sheet with the	first paper filed in the action or proceeding	g (except small claims cases or cases filed
under the Probate Code, Family Code, or Welfare and Institutions Code). (Cal. Rules of Court, rule 3.220.) Failure to file may result in sanctions.		
File this cover sheet in addition to any cover sheet required by local court rule.		
If this case is complex under rule 3.400 et seq. of the California Rules of Court, you must serve a copy of this cover sheet on all		
other parties to the action or proceeding.  • Unless this is a collections case under rule 3.740 or a complex case, this cover sheet will be used for statistical purposes only.		
Unless this is a collections case under rule	3./40 or a complex case, this cover she	pet will be used for statistical purposes only.

# INSTRUCTIONS ON HOW TO COMPLETE THE COVER SHEET

To Plaintiffs and Others Filing First Papers. If you are filing a first paper (for example, a complaint) in a civil case, you must complete and file, along with your first paper, the Civil Case Cover Sheet contained on page 1. This information will be used to compile statistics about the types and numbers of cases filed. You must complete items 1 through 6 on the sheet. In item 1, you must check one box for the case type that best describes the case. If the case fits both a general and a more specific type of case listed in item 1. check the more specific one. If the case has multiple causes of action, check the box that best indicates the primary cause of action. To assist you in completing the sheet, examples of the cases that belong under each case type in item 1 are provided below. A cover sheet must be filed only with your initial paper. Failure to file a cover sheet with the first paper filed in a civil case may subject a party, its counsel, or both to sanctions under rules 2,30 and 3,220 of the California Rules of Court.

To Parties in Rule 3.740 Collections Cases. A "collections case" under rule 3.740 is defined as an action for recovery of money owed in a sum stated to be certain that is not more than \$25,000, exclusive of interest and attorney's fees, arising from a transaction in which property, services, or money was acquired on credit. A collections case does not include an action seeking the following: (1) tort damages, (2) punitive damages, (3) recovery of real property, (4) recovery of personal property, or (5) a prejudgment writ of attachment. The identification of a case as a rule 3.740 collections case on this form means that it will be exempt from the general time-for-service requirements and case management rules, unless a defendant files a responsive pleading. A rule 3.740 collections case will be subject to the requirements for service and obtaining a judgment in rule 3.740.

To Parties In Complex Cases. In complex cases only, parties must also use the Civil Case Cover Sheet to designate whether the case is complex. If a plaintiff believes the case is complex under rule 3,400 of the California Rules of Court, this must be indicated by completing the appropriate boxes in items 1 and 2. If a plaintiff designates a case as complex, the cover sheet must be served with the complaint on all parties to the action. A defendant may file and serve no later than the time of its first appearance a joinder in the plaintiffs designation, a counter-designation that the case is not complex, or, if the plaintiff has made no designation, a designation that the case is complex.

#### **Auto Tort**

Auto (22)-Personal Injury/Property Damage/Wrongful Death Uninsured Motorist (46) (if the case involves an uninsured motorist claim subject to arbitration, check this item

Instead of Auto)
Other PI/PD/WD (Personal Injury/
Property Damage/Wrongful Death) Tort

Asbestos (04)

Asbestos Property Damage Asbestos Personal Injury/ Wrongful Death

Product Liability (not asbestos or toxic/environmental) (24)

Medical Malpractice (45)
Medical Malpractice-

Physicians & Surgeons Other Professional Health Care

Malpractice Other PI/PD/WD (23)

Premises Liability (e.g., slip

Intentional Bodily Injury/PD/WD

(e.g., assault, vandalism)
Intentional Infliction of **Emotional Distress** 

Negligent Infliction of **Emotional Distress** 

Other PI/PD/WD Non-PI/PD/WD (Other) Tort

Business Tort/Unfair Business

Practice (07)

Civil Rights (e.g., discrimination,

false arrest) (not civil harassment) (08)

Defamation (e.g., slander, libel)

(13)

Fraud (16)

Intellectual Property (19)

Professional Negligence (25)

Legal Malpractice

Other Professional Malpractice (not medical or legal) Other Non-PI/PD/WD Tort (35)

**Employment** 

Wrongful Termination (36) Other Employment (15)

#### CASE TYPES AND EXAMPLES

#### Contract

Breach of Contract/Warranty (06) Breach of Rental/Lease

Contract (not unlawful detainer or wrongful eviction) Contract/Warranty Breach-Seller

Plaintiff (not fraud or negligence) Negligent Breach of Contract/

Warranty

Other Breach of Contract/Warranty

Collections (e.g., money owed, open

book accounts) (09)

Collection Case-Seller Plaintiff Other Promissory Note/Collections

Case

Insurance Coverage (not provisionally

complex) (18) Auto Subrogation

Other Coverage

Other Contract (37)

Contractual Fraud

Other Contract Dispute

Real Property

Eminent Domain/Inverse

Condemnation (14)

Wrongful Eviction (33)
Other Real Property (e.g., quiet title) (26)

Writ of Possession of Real Property

Mortgage Foreclosure

Quiet Title

Other Real Property (not eminent

domain, landlord/tenant, or

foreclosure) Unlawful Detainer

Commercial (31)

Residential (32) Drugs (38) (If the case involves illegal drugs, check this item; otherwise,

report as Commercial or Residential)

Judiclal Review

Asset Forfeiture (05)
Petition Re: Arbitration Award (11)

Writ of Mandate (02)

Writ-Administrative Mandamus Writ-Mandamus on Limited Court

Case Matter

Writ-Other Limited Court Case

Review

Other Judicial Review (39)

Review of Health Officer Order Notice of Appeal-Labor

Commissioner Appeals

#### Provisionally Complex Civil Litigation (Cal. Rules of Court Rules 3.400-3.403)

Antitrust/Trade Regulation (03)

Construction Defect (10)

Claims Involving Mass Tort (40)

Securities Litigation (28)

Environmental/Toxic Tort (30)

Insurance Coverage Claims

(arising from provisionally complex

case type listed above) (41)

**Enforcement of Judgment** 

Enforcement of Judgment (20)

Abstract of Judgment (Out of

County)

Confession of Judgment (non-

domestic relations)

Sister State Judgment

Administrative Agency Award

(not unpaid taxes) Petition/Certification of Entry of

Judgment on Unpaid Taxes

Other Enforcement of Judgment

Case

#### Miscellaneous Civil Complaint

**RICO (27)** 

Other Complaint (not specified above) (42) Declaratory Relief Only

Injunctive Relief Only (non-

harassment)

Mechanics Lien

Other Commercial Complaint Case (non-tort/non-complex)

Other Civil Complaint

(non-tort/non-complex)

#### Miscellaneous Civil Petition

Partnership and Corporate Governance (21)

Other Petition (not specified

above) (43)

Civil Harassment

Workplace Violence

Elder/Dependent Adult

Abuse

**Election Contest** 

Petition for Name Change Petition for Relief From Late

Claim

Other Civil Petition

#### ELECTRONICALLY FILED

Superior Court of California, County of Orange

#### 08/12/2014 at 07:53:21 PM

Clerk of the Superior Court By Joseph Villegas, Deputy Clerk

1 COX, CASTLE & NICHOLSON LLP Tim Paone (State Bar No. 069253) 2 tpaone@coxcastle.com Frederick H. Kranz (State Bar No. 055815) 3 fkranz@coxcastle.com James M. Purvis 4 ipurvis@coxcastle.com 19800 MacArthur Boulevard, Suite 500 5 Irvine, CA 92612-2435 Telephone: (949) 260-4600 Facsimile: (949) 260-4699 6 7 Attorneys for Plaintiffs HORIZONTAL DEVELOPMENT LLC, ARMSTRONG 8 PETROLEUM CORPORATION and WEST NEWPORT OIL COMPANY 9 10 SUPERIOR COURT OF THE STATE OF CALIFORNIA 11 FOR THE COUNTY OF ORANGE, CENTRAL JUSTICE CENTER 12 13 30-2014-00739490-CU-MC-CJC HORIZONTAL DEVELOPMENT LLC. a CASE NO. California limited liability company, Judge Andrew P. Banks 14 ARMSTRONG PETROLEUM CÓRPORATION a California corporation, and WEST NEWPORT COMPLAINT FOR DECLARATORY 15 OIL COMPANY, a California corporation RELIEF 16 Plaintiffs. 17 VS. 18 CALIFORNIA COASTAL COMMISSION, a California public agency, and DOES 1-25, 19 inclusive. 20 Defendants.

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Plaintiffs Horizontal Development LLC, a California limited liability company ("HDLLC"), Armstrong Petroleum Corporation, a California corporation ("Armstrong"), and West Newport Oil Company, a California corporation ("West Newport"), seek a declaration from the Court based upon the following allegations which, unless otherwise noted, are made upon information and belief:

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# FIRST CAUSE OF ACTION (Declaratory Relief Against All Defendants)

# **BACKGROUND**

# The West Newport Oil Field

- 1. This action pertains to the oil producing operations, including site maintenance and ancillary construction and activities (collectively, the "Oil Operations") on property within the County of Orange commonly known as the West Newport Oil Field (the "Oil Field"). The Oil Field lies partly within the unincorporated jurisdiction of the County of Orange and partly within the city limits of the City of Newport Beach. The Oil Field also lies within the present boundaries of the Coastal Zone established pursuant to the California Coastal Act of 1976 (the "Coastal Act").
  - 2. The Oil Operations have been conducted continuously within the Oil Field since 1943.

# Proposition 20 and the 1973 Resolution of Exemption

- 3. Today's Coastal Act is the successor to the California Coastal Zone Conservation Act, which was adopted by the voters of the State of California through the approval of Proposition 20 on the State ballot of November 8, 1972. (To avoid confusion and to distinguish it from the Coastal Act, the California Coastal Zone Conservation Act will be referred to within this complaint as "Proposition 20"). Proposition 20 established the California Coastal Zone Conservation Commission, as well as regional commissions which had initial authority over proposed development within their regions, including the South Coast Conservation Commission. The Oil Field was within the boundaries of the area within the purview of the South Coast Conservation Commission.
- 4. Proposition 20 contained a provision allowing a landowner to file a "vested rights claim" if it believed that it had obtained vested development rights which would make it exempt from the provisions of Proposition 20.
- 5. On July 27, 1973, the then-lessees under an oil and gas producing lease covering the Oil Field, including the then-operator of the Oil Operations (jointly, the "Claimant") submitted a vested rights claim to the South Coast Conservation Commission of the California Coastal Zone

- 6. On October 30, 1973, the South Coast Conservation Commission adopted a "Resolution of Exemption" granting the Vested Rights Claim (the "Resolution of Exemption").
- 7. The Resolution of Exemption is not a permit. Rather, the Resolution of Exemption was and remains an acknowledgment by the South Coast Conservation Commission of the validity of the Vested Rights Claim.
- 8. Under established law, the Resolution of Exemption cannot limit the vested rights to continue the Oil Operations which existed under the Constitutions of the State of California or the United States at the time of the adoption of Proposition 20.
- 9. In 1976, the California Legislature adopted the Coastal Act. Pursuant to the Coastal Act, the California Coastal Commission succeeded to many of the responsibilities of the California Coastal Zone Conservation Commission. Specifically, the Coastal Act bound the California Coastal Commission to the 1973 acknowledgment of the Vested Rights Claim reflected in the Resolution of Exemption.
- 10. In reliance on the granting of the Vested Rights Claim, the Oil Operations have continued without interruption since October 30, 1973 (the "Vested Oil Operations").
- 11. Judicial review is required in this case because only a court, not the Commission, has jurisdiction to decide the scope and intent of the Resolution of Exemption in the context of the vested rights as defined by the Constitutions of the United States and the State of California. The 1973 action to acknowledge the Vested Rights Claim precludes the Commission from re-examining the very same issue then determined by the California Coastal Zone Conservation Commission.

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## THE PARTIES

- 12. Plaintiff HDLLC is a limited liability company organized and operating under the laws of the State of California with its principal place of business in Costa Mesa, Orange County, California. HDLLC has owned the mineral interest in the Oil Field since 1997 and, as a successor to the Claimant, has succeeded to the vested rights for the Oil Operations, including those reflected in the Resolution of Exemption.
- 13. Plaintiff Armstrong is a corporation organized and operating under the laws of the State of California with its principal place of business in Newport Beach, Orange County, California. Since 1983, Armstrong has conducted the Vested Oil Operations on behalf of the owners of the mineral rights in the Oil Field pursuant to and in reliance upon the Resolution of Exemption.
- 14. Plaintiff West Newport is a corporation organized and operating under the laws of the State of California with its principal place of business in Newport Beach, Orange County, California. West Newport is a wholly owned subsidiary of Armstrong. Since 1983, West Newport has conducted the Vested Oil Operations on behalf of Armstrong pursuant to and in reliance upon the Resolution of Exemption. From this point forward, Armstrong and West Newport shall be referred to jointly as "West Newport."
- Defendant California Coastal Commission (the "Commission") is the administrative body authorized by the California Public Resources Code to implement and enforce the provisions of the Coastal Act, subject to any and all limitations set forth in the Coastal Act, the Constitution of the State of California, and the Constitution of the United States. In some cases, the Commission acts through its Executive Director (the "Executive Director"), whose actions, in practice, are sometimes delegated to other members of the Coastal Commission's administrative staff. Throughout this complaint, the actions of the Executive Director himself and those of Commission staff members acting under his direction shall be jointly referred to as actions of "Staff" or "Commission Staff."

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## THE DISPUTE

- 16. As will be detailed below, the dispute at the center of this action (the "Dispute") involves what has become a biased and concerted effort by Commission Staff to block West Newport's exercise of its rights under the Resolution of Exemption through intimidation and false allegations. After approximately seventy years of consistent conduct of the Oil Operations - the last forty of which have followed the acknowledgement of the Vested Rights Claim - by various operators, Commission Staff is attempting to rewrite history, narrow the scope of the Resolution of Exemption, impose severe penalties upon West Newport, and gain jurisdiction for the Commission over activities which are exempt from the Coastal Act. For more than two years now, Staff has threatened West Newport with potentially economically catastrophic consequences for activities which have occurred with the full knowledge of Commission Staff over the past forty years. There is no administrative process which West Newport can initiate that would place before the Commission the critical question of the scope of the Resolution of Exemption. Threatened enforcement actions potentially or actually initiated by Commission Staff which only address specific claimed violations of the Coastal Act on the basis of substantial evidence are not administrative remedies which West Newport must exhaust in order to maintain this declaratory relief action.
- 17. West Newport believes that Staff has acted with bias and recklessness in conducting its evaluation of the scope of the vested rights existing with respect to the Vested Oil Operations. Specifically, West Newport believes that the timing and nature of the allegations made by Staff have little or nothing to do with the Vested Oil Operations, but rather are intended to limit, delay, or prevent the proposed development of property known as the Newport Banning Ranch, a site which includes the majority of the Oil Field. West Newport has no economic or ownership interest in that development, yet West Newport's ability to continue the Vested Oil Operations in a manner consistent with the vested rights for the Oil Operations has been placed in jeopardy by the Commission, acting through its Staff.
- 18. On or about May 18, 2012, West Newport received a letter from Commission Staff alleging that certain maintenance activities within the Oil Field required permits pursuant to the Coastal Act despite the granting of the Vested Rights Claim (the "Maintenance Letter").

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NICHOLSON LLP

- 19. Although the Maintenance Letter bore the heading "Notice of Violation of the California Coastal Act," at no time before or after delivery of the Maintenance Letter has there been any determination under law by either the Commission itself or the courts that any violation of the Coastal Act does exist or has existed with respect to the maintenance issues raised by the Maintenance Letter. Nor has there been any opportunity for West Newport to address the allegations made against it directly to the Commission.
- 20. At all times since the issuance of the Maintenance Letter, West Newport vehemently protested to Staff the allegations of the Maintenance Letter, expressing its belief that all maintenance activities within the Oil Field were consistent with the vested rights that existed for the Oil Operations, including those acknowledged by the Resolution of Exemption.
- 21. In order to cooperate with the Commission in an effort to resolve the issues raised in the Maintenance Letter and without waiving or limiting any of its vested rights acknowledged by the Resolution of Exemption or which might otherwise exist, West Newport reached an interim understanding with the Commission that it would temporarily modify mowing activities within the Oil Field to give West Newport and the Commission the opportunity to resolve their differences regarding the scope of the vested rights that existed for mowing activities within the Oil Field.
- 22. On or about August 17, 2012, representatives of West Newport met with representatives of the Commission at the Oil Field, including the staff member who authored the Maintenance Letter. During that meeting, despite repeated requests, the Commission representatives were unable to identify any portion of the Oil Field on which their allegations of unpermitted maintenance were occurring.
- 23. The Maintenance Letter is neither a cease and desist order (a "Cease and Desist Order") nor a notice of intent to issue a notice of violation (a "Notice of Violation") under Sections 30809, 30810, or 30812 of the Coastal Act. Therefore, unless (i) West Newport subjects itself to fines and penalties under Staff's interpretation of the Resolution of Exemption by resuming its maintenance activities to the level occurring before delivery of the Maintenance Letter and (ii) the Executive Director elects to initiate enforcement proceedings by issuing either a Cease and Desist Order or a Notice of Violation, the allegations of the Maintenance Letter will remain unresolved. Even an

 enforcement proceeding before the Commission initiated by Staff to address a specific Coastal Act violation, however, is not an administrative remedy available to West Newport in the context of the exhaustion of administrative remedies prior to the commencement of this action and will not resolve the Dispute.

- 24. Additionally, the Maintenance Letter raises issues pertaining to the scope of the vested rights for the Oil Operations which go beyond the "mowing" issue and, if left unresolved, place West Newport in the precarious position of conducting the Vested Oil Operations on a day-to-day basis in a manner which would, under Staff's interpretation of the Resolution of Exemption, subject West Newport to the imposition of fines and penalties.
- 25. As of August 12, 2014, two years almost to the day after West Newport representatives met with Commission Staff at the Oil Field as described above, West Newport has continued to limit its mowing activities within the Oil Field, yet the Commission, through Staff, continues to allege, both publicly and privately, that maintenance violations have occurred within the Oil Field. Despite those allegations, West Newport has never received either a Cease and Desist Order or a Notice of Violation pursuant to the Coastal Act.
- 26. On or about January 31, 2014, Staff delivered a letter to West Newport alleging numerous violations of the Coastal Act based upon Staff's interpretation of the Resolution of Exemption (the "January Letter"). Those allegations include, among other things, charges that wells have been drilled and ancillary development has occurred in the Oil Field without required coastal development permits.
- 27. West Newport has advised Staff in writing and in person on numerous occasions that it vehemently disagrees with Staff's interpretation of the Resolution of Exemption as set forth in the January Letter. West Newport believes that all wells drilled within the Oil Field since 1973 have been drilled in compliance with the Coastal Act and are consistent with both the vested rights for the Oil Operations and the Resolution of Exemption.
- 28. Since 1973 and prior to 2012, previous Commission Staff raised issues similar and/or identical to those contained in the Maintenance Letter and the January Letter. In each instance, West Newport and/or its predecessor oil operators responded to Staff with an explanation of exactly what

was occurring within the Oil Field and the reasons why those activities were consistent with the Resolution of Exemption. In each case, after receiving the explanation, Staff did not further pursue its allegations. Since Staff is now asserting the same or similar allegations, in some cases, twenty years or more after the initial allegations were made and then dropped, West Newport believes that the Commission is estopped from pursuing enforcement claims based upon those erroneous allegations.

- 29. The actions taken by Staff have created a "chilling effect" on the continuation of the Vested Oil Operations by placing in question the right of West Newport to continue the Vested Oil Operations in a manner consistent with not just their interpretation of the Resolution of Exemption, but also with historical practices of Commission Staff since 1973. This "chilling effect" leaves West Newport in a compromised position where it is unable to continue historic vested maintenance practices and to further its plans related to the Vested Oil Operations without either (i) under duress, submitting to a process from which it is exempt or (ii) being subjected to an enforcement process for conducting operations which have previously been determined to be exempt from the Coastal Act. Because there is no administrative remedy which West Newport can apply for and pursue to resolve its disagreements with the Commission, judicial intervention is necessary.
- 30. As a result of the facts set forth above, there is a present and continuing controversy between West Newport, on the one hand, and the Commission, on the other, with respect to the Vested Oil Operations. The Dispute, in general terms, consists of the following:
  - a. The Commission, acting through Staff, contends that:
- i. The Resolution of Exemption limits to 340 the total number of wells that can be drilled within the Oil Field without a coastal development permit.
- ii. Many of the wells which have been drilled within the Oil Field since 1973 were drilled without the required coastal development permits.
- iii. Associated surface facilities, including roads, have been developed within the Oil Field without required coastal development permits.
- iv. Although the Resolution of Exemption makes specific findings as to the scope of the Vested Oil Operations, the Resolution of Exemption should nonetheless be interpreted

forty years later to have constrained future development to less than what that Commission specifically found to have vested.

- b. West Newport contends that:
- i. The vested rights found to have existed by the South Coast Conservation Commission included the very specific right to drill "28 new wells and additional drilling, repair and replacement of existing wells such that 340 wells may be in production at any one time."
- ii. It was not the South Coast Conservation Commission's intention in 1973 to limit the Claimant's development rights to less than the scope of the development which that Commission specifically found to have vested.
- iii. At no time since 1973 have more than 340 wells been in production at any one time.
- iv. All wells, other development, and site maintenance within the Oil Field for which a coastal development permit has not been sought have occurred and/or been developed in a manner consistent with the Vested Oil Operations and the Resolution of Exemption.
- v. The Commission does not possess the authority to define or redefine the vested rights which exist for the Vested Oil Operations. Those vested rights are defined by the Constitutions of the State of California and the United States. Similarly, the Commission in 2014 does not possess the authority to redefine or otherwise "revisit" the decision made by the South Coast Conservation Commission when it acknowledged the Vested Rights Claim in 1973.
- vi. The Commission is estopped from asserting a different interpretation of the Resolution of Exemption than that which had been knowingly applied by the Commission from 1973 to 2012.
- 31. Despite periodic suggestions by Staff that the Dispute could be resolved by West Newport's submitting to the enforcement powers of Staff and the Commission, that approach is not an "administrative remedy" available to and which must be "exhausted" by West Newport prior to asking the courts to resolve the Dispute.

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- 32. The mere possession by the Commission of a continuing enforcement, supervisory, or investigatory power which would allow it to exercise (or not) its discretion over the Oil Field with respect to alleged violations of the Coastal Act does not afford West Newport with an administrative remedy to address the Dispute.
- 33. There is no administrative process available to West Newport which would require the Commission to actually accept, evaluate, and resolve the Dispute at the request of West Newport.
- 34. The Vested Oil Operations represent a lawful, ongoing, and economically significant business which contributes to the critical need for the production of oil within our country. For the Vested Oil Operations to be conducted efficiently and successfully, West Newport requires certainty with respect to the regulations and limitations that can be imposed upon them by the Commission.
- 35. At the present time, the Commission, through the actions of Commission Staff, is wrongfully interfering with the ability of West Newport to continue its lawful and historic conduct of the Vested Oil Operations, all at great expense and risk to West Newport.
- 36. West Newport has made a significant effort to resolve the Dispute, but Commission Staff has shown no interest in any resolution which does fully assume that Staff's wrongful interpretation of the Resolution of Exemption is correct.
- 37. As a result of the facts set forth above, it is appropriate and necessary for the Court to issue an order consistent with the allegations of West Newport as set forth in this complaint.
- 38. In actions where (i) there is no available administrative remedy to constrain the biased and reckless conduct of the Commission which is imputed to it through the acts of Staff, (ii) there are no means outside of judicial action which can constrain those biased and reckless actions, and (iii) there is otherwise no accountability to the public for the wrongful acts committed by Staff without fear of reprisal, it is in the broad interests of the people of the State of California that private actions be brought to appropriately deter wrongful conduct of Staff so that members of the public who have matters before the Commission will be treated fairly in accordance with the provisions of the Coastal Act and its regulations. As such, this action will confer a significant matter on all persons who must appear before the Commission or who, like West Newport, not actually having business before the Commission, are subjected to the wrongful actions of Staff. Absent private enforcement of the

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1	important right to be treated without biased and reckless conduct by Staff, there will be no deterrent to
2	such conduct and members of the public will continue to be subjected to that wrongful conduct.
3	Therefore, in addition to the requested declaration from the Court, West Newport is entitled to an
4	award of attorneys' fees pursuant to Section 1021.5 of the California Code of Civil Procedure.
5	
6	REQUEST FOR RELIEF
7	Based on the allegations set forth above, HDLLC and West Newport request judgment as
8	follows:
9	1. For an order declaring that:
10	a. The vested rights found to have existed by the California Coastal Zone
11	Conservation Commission included, among other things, the very specific right to drill "28 new wells
12	and additional drilling, repair and replacement of existing wells such that 340 wells may be in
13	production at any one time."
14	b. At no time since 1973 have more than 340 wells been in production at any one
15	time.
16	c. All wells and other development within the Oil Field occurring since 1973 for
17	which a coastal development permit has not been sought have been developed in a manner consistent
18	with the vested rights for the Oil Operations and the Resolution of Exemption.
19	d. The Commission in 2014 does not possess the authority to define, redefine, or
20	otherwise "revisit" the decision made by the California Coastal Zone Conservation Commission when
21	it acknowledged the Vested Rights Claim in 1973.
22	e. The Commission is estopped from asserting a different interpretation of the
23	Resolution of Exemption than that which had been knowingly applied by the Commission from 1973
24	to 2012.
25	2. For an award of their costs of suit.
26	3. For an award of reasonable attorneys' fees pursuant to Code of Civil Procedure 1021.5.
27	4. For such additional relief as the Court deems just and proper.
28	

DATED: August 12, 2014

Respectfully submitted,

COX, CASTLE & NICHOLSON LLP

By:

Tim Paone

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